



Oklahoma Bureau of Narcotics & Dangerous Drugs Control

FY 2027 Budget Hearing Presentation

Submitted by: Donnie Anderson, Director

Donnie Anderson

Director



The Oklahoma Bureau of Narcotics and Dangerous Drugs Control (OBNDDC) serves as the state agency responsible for drug enforcement in Oklahoma. The agency's primary responsibilities are to enforce the Uniform Controlled Dangerous Substance Act (as outlined in Title 63); to train state and local law enforcement; to provide leadership, logistical, and tactical support to local, state, and federal law enforcement; and to compile drug-related statistics. The agency is also tasked with investigating and reducing human trafficking in Oklahoma.

Founded in 1975, the OBNDDC now includes the following divisions: Enforcement, Diversion, Human Trafficking, General Operations, Administrative Services.

OBNDDC also oversees the Oklahoma Prescription Monitoring Program, Registration, Methamphetamine Registry, Safe Trips for Scripts Prevention Program (Take Back Box Program), Interdiction Unit, the Methamphetamine Waste Container Program, and the Marijuana Eradication Program/Teams. The agency administers two federally funded task forces: the Anti-Methamphetamine Task Force and the Anti-Opioid/Heroin Task Force. OBNDDC works with the Texoma HIDTA to administer the deconfliction program and the Overdose Detection Mapping Application Program in Oklahoma.

Agency Vision, Mission and Core Values

Vision: The Oklahoma Bureau of Narcotics will protect and serve Oklahomans by enhancing proactive investigative and enforcement techniques, conducting educational and demand reduction activities, providing oversight for regulatory functions, and maintaining partnerships with key stakeholders.

Mission: Committed to honor, integrity, and excellence, the Oklahoma Bureau of Narcotics will serve the citizens of Oklahoma in the quest for a drug free state.

Core Values: Employees of the Oklahoma Bureau of Narcotics, regardless of title or position, embrace the following values to guide their behavior: honesty, integrity, commitment, courage, and honor.



Accomplishments

Top accomplishments for FY2025 - FY2026

- Through the implementation of the Marijuana Enforcement Teams (MET), OBNDDC has continued a comprehensive approach, utilizing administrative, civil, and criminal investigative abilities to combat the drug trafficking organizations utilizing the medical marijuana industry as a conduit to conceal and facilitate their illegal activities. Since 2021, this aggressive approach has resulted in approximately 6,500 less commercial grow operations. OBNDDC alone, has seized over 2,204,511 marijuana plants and 214,827 pounds of processed marijuana products intended for illegal trafficking and distribution in the State of Oklahoma.
- In recognition of the need to proactively engage with Human Trafficking victims, OBNDDC developed and implemented a statewide initiative titled "You Are Not Alone". The aim of the initiative is to educate Oklahomans of the types of Human Trafficking and empower those at risk with the available resources to support and aid them in recovery. Currently, there are 58 entities participating in the initiative consisting of public-school systems, higher education, technology schools, and health care systems. From the beginning of FY 25 to present, the OBNDDC Human Trafficking Unit (HTU) proactively recovered 57 adult victims and 8 juvenile victims which resulted in 41 arrests for Human Trafficking related charges, Child Exploitation, or Child Sexual Abuse Material (CSAM). As a result of this proactivity, the HTU successfully investigated and assisted in the prosecution of the first evidence-based conviction without victim testimony of a defendant for Human Trafficking in the state of Oklahoma.
- The training division at the Oklahoma Bureau of Narcotics and Dangerous Drugs Control (OBNDDC) has made significant strides in enhancing its training capabilities through key strategic hires. The addition of a full-time Armorer/Firearms Instructor has bolstered the division's expertise in firearms maintenance and tactical training, ensuring that personnel are adeptly trained in the use and upkeep of their equipment. Moreover, the recruitment of a nationally recognized K9 Team trainer has elevated the division's ability to provide specialized, top-tier training for K9 units, aligning with national standards of excellence. The hiring of a full-time traveling trainer further underscores OBNDDC's commitment to statewide training accessibility, as this role facilitates the delivery of critical classes across diverse regions, thereby ensuring that law enforcement professionals throughout Oklahoma receive consistent, high-quality instruction. Collectively, these strategic hires reinforce OBNDDC's dedication to advancing the skill sets and operational readiness of its personnel.
- With federal financial support from the Texoma HIDTA and the joint efforts between the Oklahoma Department of Corrections (ODOC) and OBNDDC, the Oklahoma Watch Center (OWC) continues to be a huge success in providing analytical support for law enforcement across Oklahoma as well as the capturing and disseminating of drug and human trafficking intelligence to all public safety partners. Together, the two agencies have approximately twenty (20) dedicated personnel assigned to the watch center to include criminal intelligence analysts, forensics, communications, and administration. Since implementation in FY23 the OWC has fulfilled over 900 requests received from approximately 81 agencies, nationwide.



Analysis of Agency Challenges

	Challenge	Current Actions (Briefly describe how the agency is currently addressing the challenge.)	Planned Actions (Briefly describe how the agency plans to address the challenge going forward.)
1	Combating Drug Trafficking Centered in Prisons	Oklahoma prisons house several drug traffickers who have connections to sources of supply in foreign countries to our south. Also, Oklahoma prisons house criminals with local connections who can both house the drugs to be shipped north and provide gang-affiliated distribution networks within Oklahoma. This has resulted in an apparent increase in the quantities of drugs (especially methamphetamine and fentanyl) available in Oklahoma and the location of stash houses in Oklahoma acting as a distribution hub to other areas in the United States.	OBNDDC will continue to modify the approach to drug enforcement to address this alarming trend in drug trafficking and the corresponding violence. As enterprises use technology to facilitate drug trafficking, OBNDDC will likewise use technology, analytical assets, and legal process to fulfill its mission.
2	Ensuring Marijuana Grower Compliance with Safety Laws	An extreme burden was placed on our administrative process due to the very high number of marijuana growing registrants and applicants who are not in compliance with the certificate of occupancy requirement (created to ensure the safety of those in the industry). OBNDDC currently has approximately 1,200 administrative hearings set or to be set related to the certificate of occupancy issue alone. This does not include any administrative action set or to be set related to criminal investigations, immediate suspensions, and/or any other administrative action related to non-certificate of occupancy.	OBNDDC has implemented a strategic approach to streamline these hearing in order to both ensure the required Due Process and fulfill its public safety mission.
3	Combating Sex Trafficking	There has been an increase in international human trafficking victims in the fields of labor and commercial sex in the past several years. This increase adds language barriers to an already challenging dynamic with many victims speaking only Mandarin or Fujianese. In addition to the language challenges, human trafficking victims are very reluctant to cooperate with law enforcement. OBNDDC has a dedicated human trafficking section that employs a victim centered and trauma informed approach to investigating human trafficking related offenses. Additionally, the OBNDDC Human Trafficking Division actively seeks collaborative opportunities with governmental, non-governmental organizations (NGOs), and nonprofit organizations to improve the efficiency of wrapping victims in immediate crisis and long-term care. Through these collaborative efforts, intentional efforts are made to improve the delivery of services to victims while holding the traffickers responsible for the crimes they have committed.	OBNDDC has implemented a multi-disciplinary team (MDT) approach to the recovery of human trafficking victims. The OBNDDC Human Trafficking Unit (HTU) coordinates with state certified victim service providers and other appropriate state entities to ensure immediate crisis care and services are provided to the recovered victims at the earliest point possible.
4	Pervasive Black-Market Marijuana	OBNDDC continues to uncover a vast number of individuals who utilize Oklahoma's medical marijuana industry to facilitate illegal activities. The vast majority of the illegal marijuana grows in Oklahoma are overseen by Chinese nationals with connections to mainland China. Sophisticated structuring, pervasive money laundering, and the influence of foreign nationals and hostile government actors continue to tax virtually every division of the agency. Moreover, these criminal actors utilize encrypted communication platforms and WeChat (which is housed in China) which prohibits law enforcement from serving any legal process to intercept the illegal communications. OBNDDC will continue to combat the illegal criminal activity by providing a tremendous number of resources with the utilization of personnel from the Marijuana Enforcement Teams (MET) to focus on the problem.	OBNDDC will continue to utilize its successful holistic approach including these specialized enforcement units, administrative compliance, and legal process. Despite reduction in grows, seizures of marijuana plants and products continue to increase.

Savings & Efficiencies (Current or Planned)

Saving or Efficiency Name	Brief description of how savings were achieved	Savings in Unit of Measurement	FY 25 (Actual \$ Savings)	FY 26 (Projected \$ Savings)	FY 27 (Projected \$ Savings)
Task Force Model	There are a number of locations throughout Oklahoma in need of dedicated enforcement activities directed at drug threats. OBNDDC does not have the resources to staff all such areas with agents. However, through a dedicated model of task forces under OBNDDC supervision, OBNDDC currently has 25 task force officers assigned to 11 divisions along with 12 intel analysts within the OWC. This additional manpower does not result in payroll expenditures but have the support of OBNDDC's training and resources (legal support, database access, equipment, etc.).	This model has resulted in OBNDDC being able to address the drug threats with an expanded footprint without the typical payroll costs. The first-year costs to include personnel, operating, and training expenses for a new agent is approximately \$200,000 and for a new analyst approximately \$96,000. A savings of over \$6mil (with 25 TFOs and 12 analysts).	\$6,152,000	\$6,152,000	\$6,152,000
Marijuana Extraction	Conducting operations to dismantle large scale commercial marijuana grows require significant added resources such as harvesting, removing, transporting, and destruction at each location. The county commissioners are providing the equipment, manpower, and overhead cost of said operations. These partnerships provide increased safety, efficiency, and a huge cost savings to the state.	The assistance provided by the county commissioners is estimated at \$15,000 per grow. Total cost savings would be based on number of grows removed annually. Actual operations, assisted by county officials in FY25 was 114. FY26 & FY27 has been projected as the same.	\$1,710,000	\$1,710,000	\$1,710,000

** Hours, FTE, square feet, etc.*



Savings & Efficiencies Continued

Saving or Efficiency Name	Brief description of how savings were achieved	Savings in Unit of Measurement	FY 25 (Actual \$ Savings)	FY 26 (Projected \$ Savings)	FY 27 (Projected \$ Savings)
Statewide Law Enforcement Training	Under Oklahoma law (63 O.S. Section 2-106(C)(8)) OBND is directed to, “Conduct an annual seminar to be attended by selected law enforcement officers in order to teach new techniques and advances in the investigation of violations of the Uniform Controlled Dangerous Substances Act;” OBNDDC coordinated with the Association of Oklahoma Narcotic Enforcers (AONE), a non-governmental organization formed by OBNDDC personnel to accomplish that mission. AONE conducts an annual summer conference which has the largest attendance of any law enforcement group in Oklahoma. AONE, under its mission statement and bylaws, also sponsors 20 additional regional training events throughout Oklahoma to ensure rural Oklahoma has access to quality training, all of which is done free of charge. This collaborative partnership accomplishes this legislative mandate with the only cost being the nominal expense of OBNDDC’s personnel’s participation. In FY26, OBNDDC/AONE provided 12 hours of training to over ninety (90) prosecutors which aided our prosecutorial partners in getting mandated continuing education, fostered collaboration between investigators and prosecutors, and advanced the public safety mission by providing high quality training throughout the prosecutor school. It is also required under 70 O.S. Section 3311.4, “every full-time certified peace officer complete a minimum of twenty-five (25) hours of CLEET cataloged continuing law enforcement training, which shall include a mandatory two (2) hours on mental health issues, each calendar year.”	The savings and efficiencies provided in this collaboration include many factors and cannot be fully quantified. However, the cost of the AONE conference each year is upwards of \$110,000 for venue, instructors, catering/banquet expenses etc. The AONE Board is comprised of fourteen members who begin the planning stages immediately following the end of each annual conference. Over a year’s time each board member spends approximately 320 hours towards the planning and execution of the next conference. The savings identified here, is the additional cost over the annual expenses OBNDDC incurs to attend the conference. It is expected that approximately \$66,000 would be expended by the agency to obtain the hours of training and networking received during this 4-day conference.	\$44,000	\$44,000	\$44,000

** Hours, FTE, square feet, etc.*



Agency Goals and Key Performance Metrics

	Goal	Metric	FY 25 Target*	FY 25 Actuals	FY 26 Target
1	The first goal of the Narcotics Program is to reduce the availability of illicit drugs and providing a safer place to live for all Oklahomans. OBNDCC utilizes intelligence gathering, investigative techniques and collaborations with all law enforcement to identify violators of state and federal laws. Investigative actions include over twenty-five different law enforcement techniques including but not limited to arrests, search warrants, and undercover operations which span over all divisions within the agency.	The unit of measure represents the number of investigative actions conducted by OBNDCC each year.	NA	7,065	7,277
2	Continuing the first goal of the Narcotics Program, OBNDCC aims to increase the seizures of illegally cultivated marijuana plants.	The unit of measure represents the number of illegally cultivated marijuana plants seized by OBNDCC each year.	700,000	746,757	761,757
3	The second goal of the Narcotics Program is to identify and implement innovative training and education courses for OBNDCC agents, other law enforcement officers, and the public. Courses will include but are not limited to the following types: Mental health, law enforcement tactics, use of force, weapons handling, de-escalation, less lethal, various investigative courses, drug awareness, presentations to K-12 students, K-12 educators, community groups, and other community members.	The unit of measure represents the number of trainings provided by OBNDCC to law enforcement each year.	417	458	460



Metrics Continued

	Goal	Metric	FY 25 Target*	FY 25 Actuals	FY 26 Target
4	Continuing with the second goal of the Narcotics Program, OBNDCC believes community outreach activities are a critical component in eliminating drug use and abuse in Oklahoma. Community outreach activities include drug awareness presentations to students, educators, community groups, and other community members.	The unit of measure represents the number of drug education/community outreach activities provided by OBNDCC each year.	170	113	118
5	The primary goal of the Crime Program is victim recovery. The Human Trafficking Unit conducts victim centered, trauma informed, investigations to identify victims of human trafficking and to hold traffickers accountable. Human Trafficking cases can be very challenging to investigate as well as prosecute. Therefore, this collaborative approach allows an opportunity to disengage from the trafficker(s) and engage with services as needed, keeping in mind each victim presents a unique situation with individual needs.	The unit of measure represents the number of victims identified with the intent to find suitable placement.	35	44	40



Projects for FY 2026

- With increased criminal activity in both marijuana crimes and traditional drug crimes, OBNDDC recognizes many of its investigative units are tasked with overwhelming caseloads. To alleviate the strain incurred on the Marijuana Enforcement Unit, Interdiction Unit, and Enforcement Unit, the OBNDDC has implemented the Special Investigations Unit. The newly formed Special Investigations Unit is a multi-discipline unit that emphasizes its investigations on utilizing intelligence resources derived from OBNDDC investigations and intelligence resources to ensure criminal networks are fully exploited. These investigative disciplines include K-9 Interdiction techniques (related airports, parcels, and freight), illicit/black-market marijuana conspiracy investigative techniques, financial investigative techniques, and traditional drug trafficking organizations investigative techniques.
- Along with the United States as a whole, Oklahoma faces a continuing threat from illicit narcotics, especially fentanyl and methamphetamine. In addition to these dangers enveloping Oklahoma's urban population centers, the threat extends to Oklahoma's rural areas which lack the public safety resources the metro areas of Oklahoma City and Tulsa. To address this threat throughout Oklahoma, OBNDDC has expanded the reach of OBNDDC's anti-methamphetamine task force by merging it with its Oklahoma City enforcement unit and OBNDDC has significantly expanded its presence in rural areas by implementing task forces in less populated regions to include Poteau, Elk City, Muskogee, and Guymon. OBNDDC will continue to expand this task force model to combat the impact of fentanyl and methamphetamine in rural Oklahoma.
- OBNDDC plans to utilize a taskforce model already proven to be effective in other OBNDDC offices. Additionally, OBNDDC plans to embed two victim service providers from one of the Attorney General State certified shelters at headquarters in Oklahoma City. These additions will significantly improve the service provided to Human Trafficking victims in the state of Oklahoma.
- OBNDDC through OMES has engaged in the planning and designing of the new headquarters campus. This will allow consolidation of four OKC metro locations to one site and greatly increase efficiency of operations as well as meet the agency's personnel, meeting, training, and storage needs. A new HQ campus will alleviate this issue of increased fees at leased facilities. OBNDDC has outgrown the current facilities that are needed for efficient administrative and enforcement actions in the OKC metro area. The new facility will accommodate the agency's current needs and be designed adaptable to future needs. The project includes seven acres of land, transferred to OBNDDC by the Oklahoma Department of Corrections at no cost. The project will likely take two to three years to fully complete.



Projects for FY 2027

Majority of the FY 2026 projects from the previous slide are expected to be ongoing long past FY 2027.

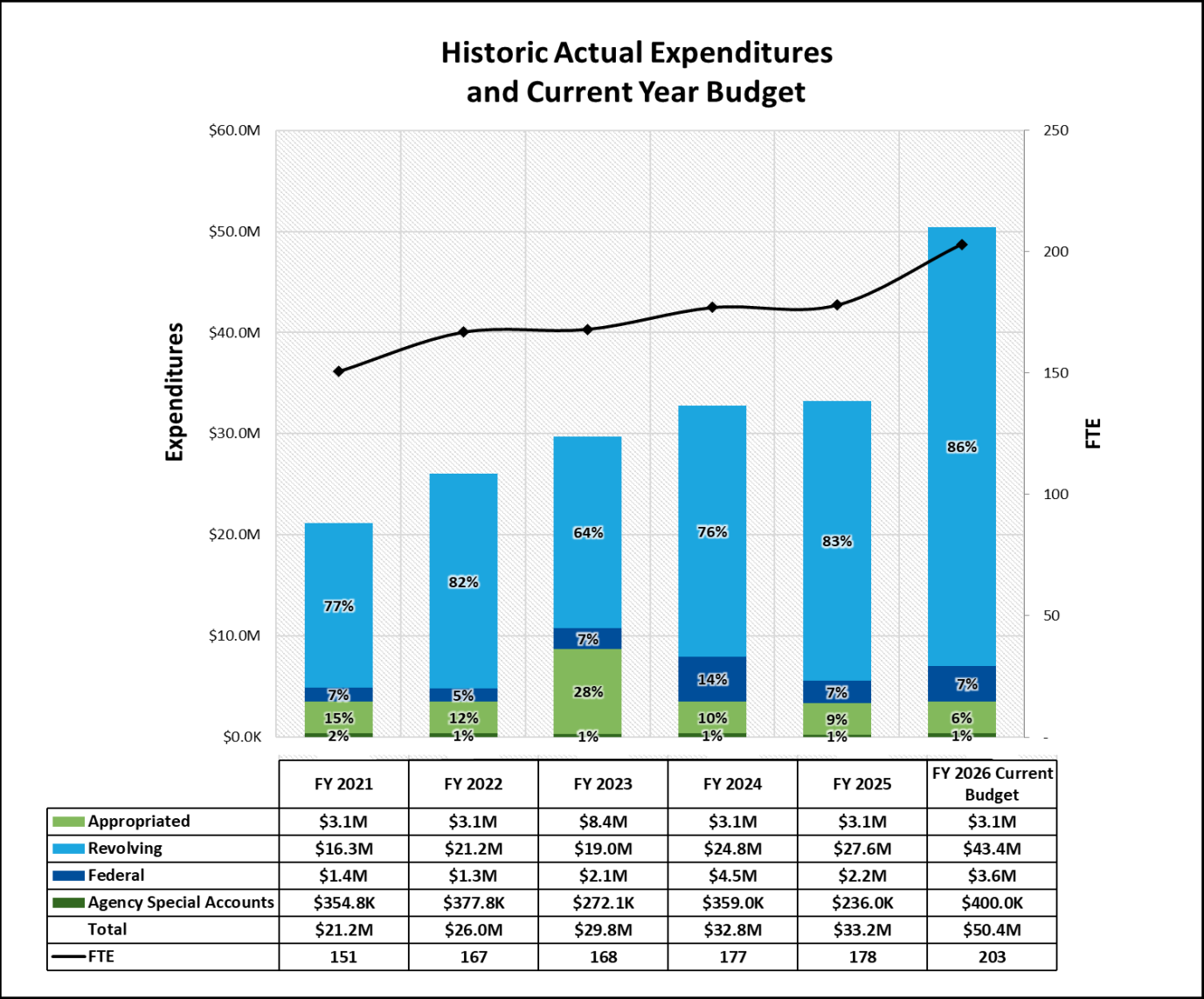
The new headquarters facility project will be well underway, towards the end of FY 2026 a more accurate target completion date should be available.



Total Historic Actual Expenditures (FY 2021-25) and Current Year Budget (FY 2026)

Explanation of Changes and Trends

- Due to the illegal marijuana manufacturing (grows) and distributions, OBNDCC’s budget has continued to rise since the implementation of the Marijuana Enforcement Teams (MET) in FY22.
- The new headquarters project which began in FY25, will increase current and future budgets until completion.
- Beginning in FY26, OBNDCC budgeted for a non-federal grant awarded to enhance the agency’s Human Trafficking Unit. This will allow for additional activities creating increased expenditures.



Estimated Impact of Federal Funding Changes

<i>Program Name</i>	<i>Federal Agency</i>	<i>Description of expected change (s) (i.e. change in state match, admin costs, program requirements or client eligibility, etc.)</i>	<i>Actual FY 25 Total Federal Funding Received (\$)</i>	<i>Projected FY 26 Total Federal Funding To Be Received (\$)</i>	<i>Estimated FY 27 Total Federal Funding To Be Received (\$)</i>
Comprehensive Opioid Abuse Program (COAP) – Harold Rogers Prescription Drug Monitoring Program	U.S Department of Justice – Bureau of Justice Assistance (BJA)	The current grant cycle will end on 09/30/26. If the funding opportunity is made available in the following year, the agency would typically reapply. However, with the contractual changes made by DOJ in the previous year, it is possible the new funding requirements may not line up with the scope of our program. In this case, the agency would look at revolving funds to continue the program in the most cost-effective manner, as it is significant to the agency’s mission.	\$182,240	\$247,085	\$61,771
Public Safety Partnership and Community Policing Grant – Anti-Heroin Task Force Grant	U.S. Department of Justice – Community Oriented Policing Services (COPS)	The current grant cycle will end on 09/30/26. If the funding opportunity is made available in the following year, the agency will reapply. This program is significant to the agency’s mission; therefore, the agency would look at revolving funds to continue the program in the most cost-effective manner.	\$289,857	\$489,018	\$168,451

** Only list programs with federal funding that are expected to change. Refer to the agency’s Federal Funds Schedule in the Budget Request document.*

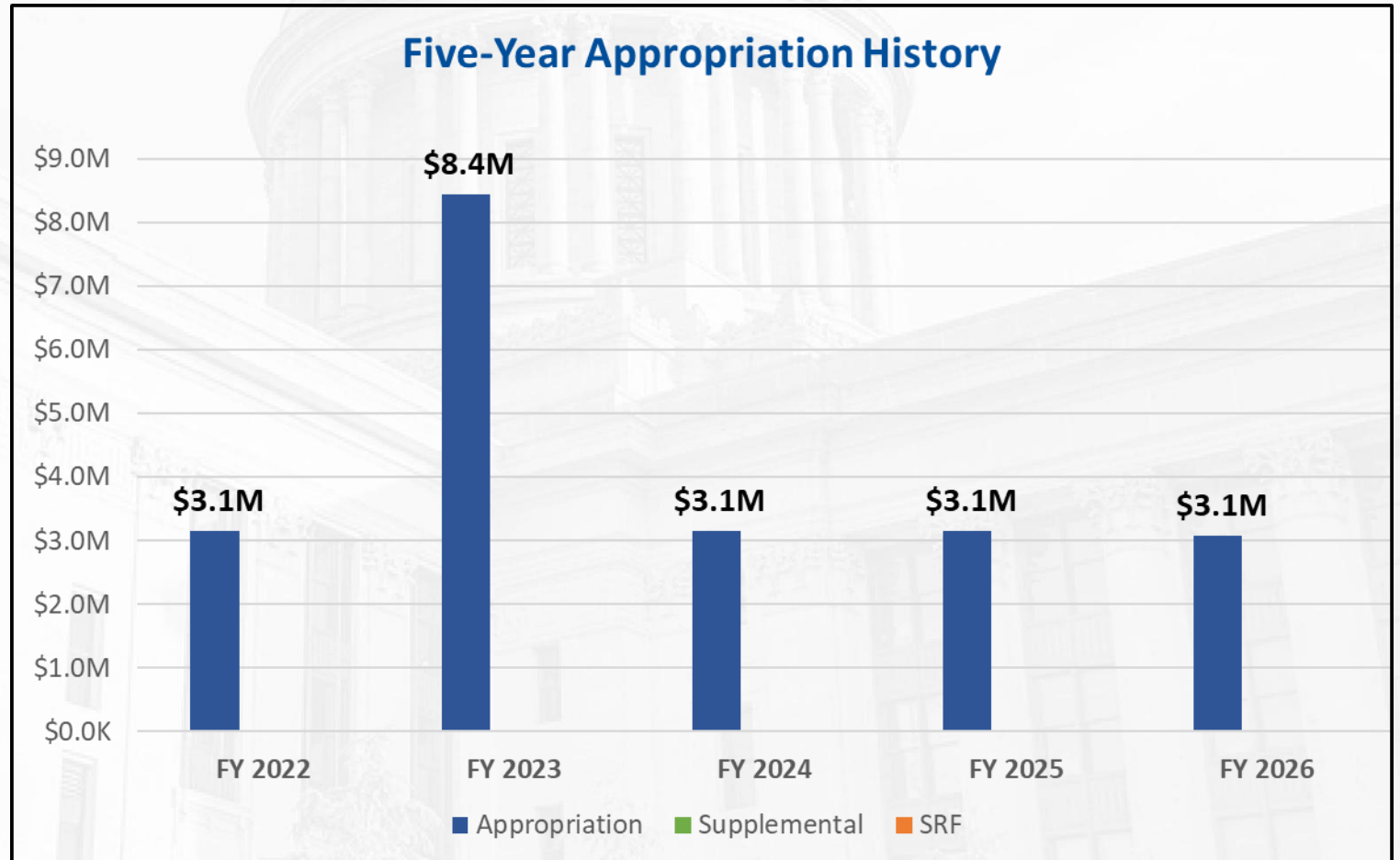
FY 2026 Budgeted Full Time Equivalents (FTE)



	FY 2026 Budgeted FTE
Total FTE	203
Supervisor FTE	38
Supervisors to Total FTE Ratio (%)	19%
Current Budgeted but Unfilled FTE	17

Appropriation History

Fiscal Year	Legislated Appropriation (\$) <i>(Include supplementals and SRF/ARPA.)</i>
FY 2022	\$3,145,330
FY 2023	\$8,445,330
FY 2024	\$3,145,330
FY 2025	\$3,145,330
FY 2026	\$3,082,424



Financial Resource Analysis

Carryover	FY 2022	FY 2023	FY 2024	FY 2025
Total appropriated carryover amount expended (\$)	\$0	\$0	\$0	\$0

Historical Cash Balances	FY 2022	FY 2023	FY 2024	FY 2025
Year End Revolving Fund Cash Balances (All Revolving Funds)	\$33,096,191	\$31,283,473	\$36,074,872	\$37,100,211

Class Fund # (Unrestricted only)	Revolving Class Fund Name (Unrestricted only)	Current cash balance (\$)	Projected FY 2026 year-end cash balance (\$)
21000	General Revolving Fund (as of 06/30/25)	6,163,099	3,150,166
	Total Current Unrestricted Fund Cash balance:	8,149,894	3,150,166

Unrestricted funds are those that are not limited by state or federal law, rule, regulation, other legally binding method, or donor restriction.



FY 2024 – 2025 Appropriation Change Review

<i>Purpose of appropriation increase or decrease</i>	<i>Amount FY 2024</i>	<i>Amount FY 2025</i>	<i>Total amount received FY 2024–25</i>	<i>Total amount expended by 11/1/2025</i>	<i>Included in FY 2026 appropriation? (Yes/No)</i>	<i>If not expended fully, please explain.</i>
No Adjustments	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
	\$	\$	\$	\$		
Totals	\$	\$	\$	\$		

**Do not include SRF / ARPA appropriation increases.*



FY 2026 Appropriation Change Review

<i>Purpose of appropriation increase or decrease</i>	<i>Amount of increase or decrease (\$)</i>	<i>Does this need to be included in your FY 2027 appropriation? (Yes/No)</i>	<i>If yes, included in appropriation for same purpose? (Yes/No)</i>	<i>If not included for same purpose, please explain.</i>
2% Decrease across the State per HB2766	\$(62,906)	No		
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
	\$			
Total adjustment	\$			

**Do not include SRF / ARPA appropriation increases.*



Incremental & Supplemental Request Summary

Request Name		FY 2027 Incremental Appropriation Request Amount (\$) <i>{or FY 2026 for Supplementals}</i>	Type of Request: Recurring, One-time, or Supplemental
1	New Headquarters Facility	\$28,000,000	One-time
2		\$	
3		\$	
4		\$	
5		\$	



(1) Incremental Budget Request

Name of Request New Headquarters Facility	
Type: One-Time	Incremental Amount Requested for FY 2027: \$28,000,000
OBNDCC is requesting the use of Legacy Capital Financing Funds through the Oklahoma Capital Improvement Authority for a new headquarters building project in Oklahoma City. This will allow consolidation of four OKC metro locations to one site and greatly increase efficiency of operations including time and cost of driving back and forth between facilities. As well as meet the agency's personnel, meeting, training, and storage needs. Because the warehouse lease has already doubled and is expected to increase again, the strategy is to construct it first. The new facility will accommodate the agency's current needs and be designed adaptable to future needs. This new facility project will not only allow for increased efficiencies but will also provide savings such as those identified below. -Termination of two current leases and alleviation of future lease increases. One of which has already doubled in the last year, with expectation of another increase next fiscal year. At minimum \$416,000 per year in leases, if no increases occur. -Just under seven (7) acres of land was obtained as transfer from the OK Department of Corrections to OBNDCC at no cost, as approved by the Long-Range Capital Planning Committee (LRCPC). The Oklahoma Capital Assets Management Office estimated the property value to be between \$1,769,000 and \$3,538,000. -The LRCPC has also approved the strategic disposal of OBNDCC's existing buildings allowing the agency to use the sale proceeds towards the cost of the new facility. -OBNDCC is requesting funding through the Oklahoma Capital Improvement Authority for the use of Legacy Capital Financing Funds (LCFF) of \$28,000,000, based on an early estimate of \$49,900,000 as total cost. The agency anticipates utilization of revolving funds to contribute to the project. Ultimately, the agency intends to utilize a combination of proceeds from current buildings, legacy funds, and revolving funds to complete the project.	



2025 Interdiction Team of the Year for the United States



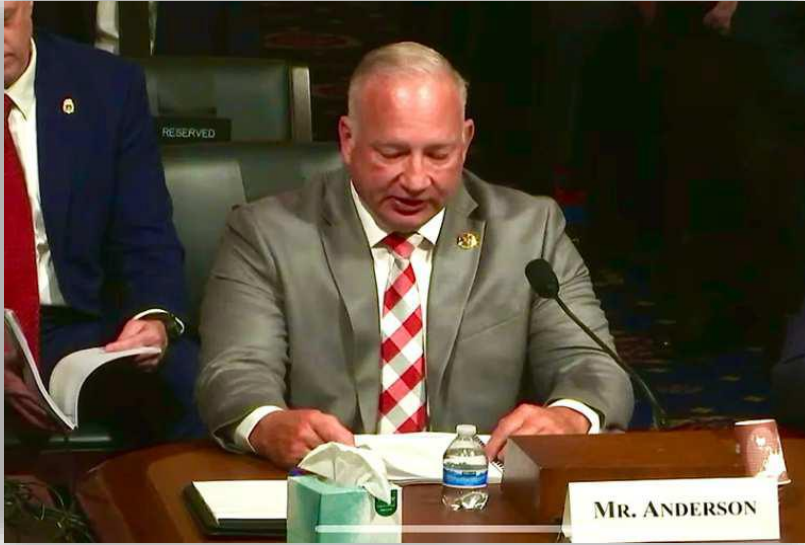
National Interdiction Conference (NIC)

United States Seizures:

- No. 1 in Marijuana
 - No. 1 in MDMA
 - No. 1 in Drug Proceeds
 - No. 2 in Fentanyl
 - No. 4 in Methamphetamine
- (Desert Snow Training as of 6/26/2025)*



Director Anderson's Congressional Testimony Relating to Foreign Influence in Oklahoma Marijuana Farms



2024 Marijuana Seizures

	OBN Seizures	Oklahoma Seizures	United State Seizures
Marijuana Plants	710,221	1,019,236	4,924,782
Processed Marijuana	70,229 pounds	179,027 pounds	5,601,490 pounds





Oklahoma Bureau of Narcotics & Dangerous Drugs Control

FY 2027 Budget Hearing Presentation

Submitted by: Donnie Anderson, Director