

FY 2027 Budget Performance Review
35300 Oklahoma Horse Racing Commission

Version Original
Lead Administrator:

Date submitted
Lead Financial Officer:

10/1/2025

Agency Mission

The Oklahoma Horse Racing Commission encourages agriculture, the breeding of horses, the growth, sustenance and development of live racing, and generates public revenue through the forceful control, regulation, implementation and enforcement of Commission-licensed horse racing and gaming.

Division and Program Descriptions

Note: Please define any acronyms used in program descriptions.

General Operations

A division of the agency that includes the costs of administrative staff and general operation of the Commission. Within this activity of the agency, the following duties are performed by 10 FTE, including but not limited to:

- A. Issuance of Gaming/Racing Organizational and Occupational Licenses
- B. Development, revision and implementation of administrative and Commission Rules of Racing, Regulations and Directives.
- C. Communicating and corresponding with the Governor's office, Legislature and Courts on behalf of the Commission.
- D. Finance, accounting, budget and statistics for agency activities.
- E. Supervision of agency personnel.
- F. Payroll, benefits and record management.
- G. Public relations

Race Day Expenses

A division of the agency that encompasses all Commission activities that incur at Commission-Licensed racing facilities. Within this agency activity, the following duties are performed by 17 FTE:

Race Clerks- A. Perform the actual licensing, fingerprinting, screening of racing rulings through a national computer system database, and digital badge processing of
 B. Proof all official races for licensure verification of owners, trainers, jockeys, grooms, etc., prior to race participation.
 C. Process daily deposits, daily and monthly reports of occupation licensing activity.
 D. Administer the written portion of the trainers test.
 E. Complete required verifications through the Department of Homeland Security/Immigration and Naturalization Program (SAV)

Stewards- A. Approve certain occupation licenses such as trainers, blacksmiths, etc.

- B. Administer the written portion of the trainers test.
- C. Officiate over all commission-licensed racing facilities for live, simulcast and schooling/training races.
- D. Act as Hearing Officers during Stewards' administrative hearings regarding alleged violations of Commission rules of Racing.
- E. Function as liaison between the Commission, racetrack management, horsemen, and the wagering public.
- F. File daily and end of meet reports with the Commission regarding racing activities at a racetrack.
- G. Hearing Officers regarding gaming licensees applications.

Official Veterinarian A. Provides direct Commission administration and supervision over Commission-licensed practicing Veterinarians and veterinary practices within the racetrack enclosure.

- B. Supervises the administration of all injectables and authorized drugs within the enclosure.
- C. Supervises and administers the Commissions equine drug testing program in the Test Barn.
- D. In cooperation with the Racing Veterinarian, determines the soundness and health of horses prior to racing.
- E. Supervises the health and well-being of all equines within the racetrack enclosure and those horses entering the enclosure.

Race Identifier- A. Provides direct Commission administration and supervision of horses entered into a race.

- B. Identifies and verifies horses papers as entered into the race.
- C. Identifies and verifies horses as they are brought to the paddock.
- D. Reviews soundness and health of horses just prior to being saddled and taken to the gate.
- E. Provides expert identification of horses in criminal cases.
- F. Identifies and tattoos horses prior to racing careers.

Law Enforcement

A division of the agency relating to the activities by the Commission for the operation of such a division within the Commission as mandated by the Oklahoma Horse Racing Act. Within the division, Special Law Enforcements duties are performed by 4 FTE that include:

- A. Investigating organization and occupation license applicants.
- B. Reviewing OSBI and FBI fingerprint reports for criminal records as they may pertain to Commission mandates.
- C. Overseeing and regulating the human and equine drug testing programs.
- D. Maintaining confidential investigation information.
- E. Acting as liaison for the Commission with all local, state and federal law enforcement agencies.
- F. Investigating and monitoring of off-track betting facilities operated by Commission-licensed racetracks.
- H. Investigate illegal pari-mutuel horse racing and gambling operations.

Oklahoma Bred (OBDSFA)

The Oklahoma Breeding Development program is administered by the agency pursuant to a direct mandate from the Oklahoma Horse Racing Act (Title 3A O.S. Section 208.3) Oklahoma Breeding Development activity relates to expenses incurred by the Oklahoma-Bred Official Registering Agency (Registry) and Oklahoma-

Registry- A. Registers eligible Oklahoma-Bred racing stock, broodmares, and stallions.

- B. Transfers ownership of accredited Oklahoma-Bred horses as it pertains to the Program and eligibility.
- C. Charts and verifies ownership of accredited Oklahoma-Bred winning/qualifying owners and breeders of accredited Oklahoma-Bred races for payment of purse supplements, stallion and broodmare awards by the Claims Department.
- D. Co-chairs the Oklahoma-Bred Advisory Council.

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Claims- A. Records and maintains racing information on all accredited Oklahoma-Bred races.
B. Proofs and verifies proper ownership of accredited Oklahoma-Bred winners, owners and breeders of accredited Oklahoma-Bred horses participating in Oklahoma-Bred races.
C. Requests and processes affidavits and W-9 forms for all accredited Oklahoma-Bred winning/qualifying owners and breeders.
D. Processes and mails all purse supplements and breeders awards.
E. Assists in the preparation and distribution of 1099s.

F. Co-chairs the Oklahoma-Bred Advisory Council.

Oklahoma- Paul

Bred

- B. Reviews and updates Oklahoma-Bred Registry Database weekly.
- C. Assists on Oklahoma Bred Advisory Council.

The Oklahoma Breeding Development program is a legislatively-mandated program which encourages the owning, breeding, foaling, training and racing of horses in the State of Oklahoma. As of December 31, 2018, and since 1984, the Oklahoma-Bred Program has paid to owners and breeders of accredited Oklahoma-Bred horses over **133.5 million** in purse supplements, stallion and broodmare awards. Oklahoma Breeding Development Fund Special Account funds are not appropriated and do not affect the State's budget. Funding for all purse supplements, stallion and broodmare awards, marketing/advertising, equine research, annual auditing by the State Auditor and Inspector, and payroll for the abovementioned 4 employees derives from breakage, unclaimed tickets and a portion of exotic wagering handle and registration fees as designated by statute.

Gaming Regulation

Gaming Regulation activity relates to the expense incurred by the Commission for the operation of such a division within the Commission as mandated by the Oklahoma Horse Racing Act and the State Tribala-Gaming Act as inacted with the passage of State Question 712 on November 2, 2004. Within this division, specific Law Enforcement and Gaming Regulation duties are performed by 2 FTE, which include:

- A. Investigating organization and occupation license applicants.
- B. Reviewing OSBI and FBI fingerprint reports for criminal records as they may pertain to Commission mandates.
- C. Overseeing, regulate and inventory the gaming machines within the enclosure of the racing facility.
- D. Maintaining confidential investigation information.
- E. Acting as liaison for the Commission with all local, state and federal law enforcement agencies.

IT Consolidation

IT and database staffing, equipment and expenditures.

1 staff member provided by OMES.

FY'26 Budgeted Department Funding By Source

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Total	\$0	\$0	\$3,395,463	\$0	\$6,700,000	\$10,095,463
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1. Please describe source of Local funding not included in other categories:
2. Please describe source(s) and % of total of "Other" funding if applicable for each department:

Balances of Appropriated Funds from Prior Fiscal Years						
3-digit Class	Class Fund Name	GA Bill # and	Fiscal Year of	Original	Total Expended	Balance as of
N/A	Non-appropriated					\$0
<i>Total remaining prior year appropriation balance:</i>						\$0

Report appropriations that have existing balances from all prior fiscal years at the 3-digit class fund number (i.e. 194, 195). Do not report carryover class funds separately. Include appropriations located in disbursing funds. Report PREP, but not ARPA/SRF appropriations.

What changes did the agency make between FY'25 and FY'26?

1.) Are there any services no longer provided because of budget cuts?

NO

2.) What services are provided at a higher cost to the user?

N/A

3.) What services are still provided but with a slower response rate?

N/A

4.) Did the agency provide any pay raises that were not legislatively/statutorily required?

NO

Appropriation Increase Review

Appropriation Increase Purpose	(Additional to Agency Base Appropriation)			Expenditures	
	FY 2024	FY 2025	Total Amount Received	Total Expenditure of Increase as of	If funds have not been spent, please explain why.
Non-appropriated			\$0 \$0 \$0 \$0 \$0 \$0 \$0		
Total:	\$0	\$0	\$0	\$0	\$0

List appropriation increases that the agency has received in the prior two years. List amounts received in each year. Include PREP, but not ARPA/SRF, appropriations.

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FY'27 Requested Funding By Department and Source

1. Please describe source(s) and % of total of "Other" funding for each department:

FY'27 Top Five Incremental Appropriated Funding Increase Requests

11.2.7 Top Five Incremental Appropriated Funding Increase Requests				
Request by Priority	Request Description	Is this a Supplemental Request? (Yes/No)	Timeframe (One-Time or Recurring)	Appropriation Request Increase Amount (\$)
Request 1:	N/A Non-appropriated			
Request 2:				
Request 3:				
Request 4:				
Request 5:				

Total Increase above FY-26 Budget (including all requests)

Difference between Top Five requests and total requests:

* Capital requests in the table above should be listed in the next table.

What are the agency's top 2-3 capital or technology (one-time) requests, if applicable?

Description of requested increase in order of priority	Total Project Cost (\$)	Needed State Funding for Project (\$)	Submitted to LRCPC? (Yes/No)
Priority 1			
Priority 2			
Priority 3			

Does the agency has any costs associated with the Pathfinder retirement system and federal employees? If so, please describe the impact.

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* Include the total number of federally funded FTE in the Pathfinder system.

How would the agency be affected by receiving the same appropriation for FY '27 as was received in FY '26? (Flat / 0% change)

How would the agency handle a 2% appropriation reduction in FY '27?

Is the agency seeking any fee increases for FY '27?		
Description of requested increase in order of priority	Fee Increase Request (\$)	Statutory change required? (Yes/No)
Increase 1 None		
Increase 2		
Increase 3		

Federal Funds						
CFDA	Federal Program Name	Agency Dept. #	FY 26 budget (\$)	FY 25 actuals (\$)	FY 24 actuals (\$)	FY 23 actuals (\$)
	None					

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Federal Government Impact

1.) How much federal money received by the agency is tied to a mandate by the Federal Government?

N/A

2.) Are any of those funds inadequate to pay for the federal mandate?

N/A

3.) What would the consequences be of ending all of the federal funded programs for your agency?

N/A

4.) How will your agency be affected by federal budget cuts in the coming fiscal year?

N/A

5.) Has the agency requested any additional federal earmarks or increases?

N/A

FY 2026 Budgeted FTE

Division #	Division Name	Supervisors	Non-Supervisors	\$0 - \$35 K	\$35 K - \$70 K	\$70 K - \$100K	\$100K+
1000001	General Operations	1	3	1		1	2
2000001	Race Day Expenses		12	4		1	7
3000001	Law Enforcement	1	10.5	1.5	7	2	
4000001	Oklahoma Bred		4	1	3		
Total		2	29.5	7.5	11	10	2

FTE History by Fiscal Year

Division #	Division Name	FY 2026 Budgeted	FY 2026 YTD	FY 2025	FY 2024	FY 2023	FY 2017
1000001	General Operations	4.0	3.0	9.5	10.0	10.0	8.0
2000001	Race Day Expenses	12.0	12.0	12.5	12.0	12.0	14.0
3000001	Law Enforcement	10.5	10.5	2.0	4.0	4.0	4.0
4000001	Oklahoma Bred	4.0	3.0	1.0	4.0	4.0	4.0
5000001	Gaming Regulation	0.0	0.0	2.0	2.0	3.0	2.0
Total		30.5	28.5	27.0	32.0	33.0	32.0

Performance Measure Review

	FY 2025	FY 2024	FY 2023	FY 2022	FY 2021
Program Name					

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Revolving Funds (200 Series Funds)			
	FY'23-25 Avg. Revenues	FY'23-25 Avg. Expenditures	June 2025 Balance
22500 - OHRC Operational	\$2,752,681	\$3,264,070	\$1,764,910
<i>Operational Fund</i>			
20500 - OBDSFA Admin	\$146,045	\$150,833	\$0
15% of OBDSFA funds go towards admin to help fund			
21000 - Law Enforcement Revolving Fund	\$78,416	\$80,969	\$234,614
22000	\$2,993	\$0	\$43,880

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FY 2026 Current Employee Telework Summary

List each agency physical location (not division), then report the number of employees associated with that location.